

## Message Text

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ACTION AF-10

INFO OCT-01 EUR-12 IO-13 ISO-00 HA-05 EB-08 OMB-01  
TRSE-00 AID-05 CIAE-00 DODE-00 PM-05 H-01 INR-10  
L-03 NSAE-00 NSC-05 PA-01 SP-02 SS-15 ICA-11  
NEA-11 ACDA-12 ARA-10 EA-10 /151 W  
-----051267 141416Z /46

R 141100Z JUN 78

FM AMEMBASSY NIAMEY

TO SESTATE WASHDC 529

INFO AMEMBASSY ABIDJAN

AMEMBASSY PARIS

USMISSION USUN NEW YORK

C O N F I D E N T I A L SECTION 1 OF 2 NIAMEY 2632

E.O. 11652: GDS

TAGS: SHUM, PORG, OCON, NG

SUBJECT: DEPUTY ASSIST. SECRETARY DALLEY MEETS WITH FONMIN  
DJERMAKOYE FOR PRE-33RD GA CONSULTATION

1. DEPUTY ASSISTANT SECRETARY DALLEY MET WITH FONMIN  
DJERMAKOYE IN FIRST OF SCHEDULED MEETINGS WITH HIGH LEVEL  
NIGERIEN OFFICIALS. MS. HOLLOWAY, AMBASSADOR, DCM AND  
EMBOFF ATTENDED SESSION.

2. SUMMARY: PRAISING CARTER ADMINISTRATION'S NEW POLICY  
INITIATIVES, FORMIN DJERMAKOYE CREDITED US WITH HELPING  
BRING AFRICAN PROBLEMS TO FOREFRONT OF WORLD CONCERN. BUT  
THE US MUST PRESS TO SUCCESSFUL END THIS NEW EFFORT IF  
SOVIET MILITARY INVOLVEMENT AND AFRICA'S DIVISION ALONG  
EAST-WEST BLOC LINES ARE TO BE AVOIDED. RHODESIA, DJERMA-  
KOYE SAID, MAY GO THE WAY OF ANGOLA IF PRESENT NEGOTIATIONS  
EFFORTS ARE ALLOWED TO FAIL. NOTING THE IMPORTANCE WHICH  
BOTH NIGER AND US GIVE TO HUMAN RIGHTS, HE STILL EXPRESSED  
UNCERTAINTY OVER US RESOLVE TO GIVE FULL IMPLEMEN-  
TATION TO HUMAN RIGHTS POLICY IN SOUTHERN AFRICA.

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DJERMAKOYE STATED THAT U.S. DEVELOPMENT ASSISTANCE WAS MUCH  
APPRECIATED CENTERPIECE TO US THIRD WORLD ASSISTANCE BUT  
THAT A NATION'S DEVELOPMENT AND SECURITY GO HAND IN HAND;  
US ARMS POLICY IS IN DANGER OF BECOMING TOO RIGID, THUS  
PREVENTING PEACEFUL, IVNON-AMBITIOUS STATES WITH LEGITIMATE  
SECURITY CONCERNS FROM MEETING NEEDS. REGARDING OTHER  
ISSUES, DJERMAKOYE POSITED THAT AFRICA'S DESIRE TO HELP

FIND PEACEFUL SOLUTION TO MIDDLE EAST PROBLEM HAS NOT BEEN EXPLOITED TO DATE, AND SHOULD BE FACTORED INTO US POLICY PLANNING. NIGER'S TWO-KOREA POLICY IS WELL ESTABLISHED AND COULD SUPPORT DUAL ADMISSION TO UN IF OPPORTUNITY AROSE. DJERMAKOYE CLOSED MEETING BY DESCRIBING NIGER'S PRIMARY HUMAN RIGHTS CONCERN AS PROVIDING PEOPLE WITH FREEDOM FROM STARVATION AND OPPORTUNITY TO DEVELOP THEMSELVES AS FULLY AS POSSIBLE. END SUMMARY.

3. CARTER'S NEW AFRICA POLICY INITIATIVES: ACKNOWLEDGING DASS DALLEY'S OPENING COMMENTS ON THE CARTER ADMINISTRATION'S EVOLVING AFRICAN POLICY, FORMIN DJERMAKOYE STRONGLY ENDORSED NEW INITIATIVES THAT SEEK TO WORK WITH BOTH FRANCOPHONE AND ANGOPHONE COUNTRIES AND DEMONSTRATE U.S. INTEREST IN SERIOUS EXCHANGE OF VIEWS WITH BOTH LARGE AND SMALL NATIONS. RECENT U.S. EFFORTS IN SOUTHERN AFRICA, DJERMAKOYE SAID, ARE APPRECIATED BY ALL AFRICAN DESPITE REMAINING DIFFERENCES AND PROBLEMS. CARTER AND YOUNG HAVE MET THORNY PROBLEMS HEAD ON, HE CONTINUED, WHICH HOPEFULLY WILL MOVE US ALL CLOSER TO THE END OF THE TUNNEL.

4. HUMAN RIGHTS: RESPONDING TO DALLEY'S COMMENTS ON U.S. ABHORRENCE OF APARTHEID, DJERMAKOYE PUZZLED OVER DICHOTOMY ON U.S HUMAN RIGHTS POLICY. U.S. CONDEMNS HUMAN RIGHTS VIOLATION IN GENERAL, YET DOES NOT SEEM TO FULLY RECOGNIZE IN SOUTHERN AFRICA THAT MAN'S MOST FUNDAMENTAL HUMAN RIGHT, CONFIDENTIAL

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LIBERTY, IS TOTALLY DENIED. ALL POSSIBLE PRESSURE ON SOUTHERN AFRICA SHOULD BE MAINTAINED, HE CONCLUDED, TO RESOLVE THIS TRAVESTY. DJERMAKOYE DID NOT, HOWEVER, SECIFY WHAT PRESSURES HE HAD IN MIND.

5. SOVIET INTERVENTION: DJERMAKOYE NOTED THAT THE SOVIETS HAVE PROFITED FROM THE INSTABILITY IN SEVERAL REGIONS IN AFRICA AND WOULD CONTINUE TO DO SO IF THE US DID NOT SEE THE DIFFICULT TASK THROUGH OF RESOLVING PEACEFULLY URGENT PROBLEMS IN SOUTHERN AFRICA. CHARACTERIZING RHODESIAN SITUATION AS "ANOTHER POTENTIAL ANGOLA," HE FEARED FAILURE OF NEGOTIATION WOULD ONLY CONTRIBUTE TO FURTHER DIVIDING AFRICAN COUNTRIES AND REGIONS ALONG EAST-WEST POWER BLOC LINES. ONE PRINCIPLE OAU TENET, HE REMINDED, WAS TO MAINTAIN THE STRUGGLE BY WHATEVER MEANS NECESSARY TO LIBERATE SOUTHERN AFRICA. MERIT OF US POLICY TO DATE HAS BEEN TO RAISE WORLD CONSCIOUSNESS OF PROBLEM'S GRAVITY , BUT US MUST NOT "STOP IN MIDSTREAM." SOVIET WILLINGNESS TO PROVIDE ARMS IN ANY SITUATION HAS CONTRIBUTED TO CERTAIN DIVISION OF ATTITUDES IN APPROACH TO THE PROBLEM AMONG CONCERNED AFRICAN COUNTRIES. WE ARE NOT AGAINST SOVIET PRESENCE AS SUCH, HE CONCLUDED, BUT AGAINST THEIR DIVIDING US AFRICANS TO ACHIEVE

FOOTHOLDS AROUND CONTINENT IN PURSUIT OF STRATEGIC OBJECTIVES.

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C O N F I D E N T I A L SECTION 2 OF 2 NIAMEY 2632

6. US ASSISTANCE: US ROLE THROUGH DEVELOPMENTAL ASSISTANCE IS GREATLY APPRECIATED BY AFRICAN COUNTRIES SUCH AS NIGER WHICH AIM TO FREE THEMSELVES FROM BASIC PROBLEMS OF STARVATION AND SURVIVAL. GROWING RESTRICTIONS OF US MILITARY AID, HOWEVER, WHILE ADMIRABLE IN THEORY, MUST NOT PROHIBIT COUNTRIES WITHOUT GREAT AMBITIONS FROM MEETING THEIR LEGITIMATE SECURITY NEEDS. FROM NIGER'S VANTAGE POINT, SIMPLY, THERE CAN BE NO DEVELOPMENT WITHOUT SECURITY. WITH CARTER'S "HANDS TIE" BY CONGRESS REGARDING THE ADMINISTRATION'S ABILITY TO QUICKLY RESPOND TO FRIENDS' NEEDS, BE THEY ECONOMIC OR MILITARY, EFFECTIVENESS AND FLEXIBILITY WERE BEING LOST.

7. OTHER ISSUES: ON MIDDLE EAST DEVELOPMENTS, DJERMAKOYE COMMENTED THAT MOST AFRICAN NATIONS APPLAUDED SADAT PEACE INITIATIVES AND FEAR THAT SUBSEQUENT ARAB SPLIT IS A SERIOUS HINDRANCE TO FINDING PEACEFUL SOLUTION. AFRICAN LEADERS, HE SUGGESTED, COULD PLAY AN INFLUENTIAL ROLE IN PERSUADING ALL PARTIES TO GET TOGETHER; US POLICY SHOULD NOT IGNORE THEIR POSSIBLE CONTRIBUTION BECAUSE OF THEIR FLEXIBILITY AND CLOSE RELATIONS WITH ARAB LEADERS.  
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REGARDING THE KOREA ISSUE, DJERMAKOYE STATED THAT NIGER'S TWO-KOREA POLICY WAS CLEAR AND NEUTRAL. IN HIS VIEW, IDEOLOGICAL, ECONOMIC DIFFERENCES MAY HAVE PROGRESSED TO POINT WHERE A REUNIFICATION IS NO LONGER POSSIBLE. WERE EAST-WEST BLOCS TO AGREE, NIGER WOULD NOT OPPOSE ADMITTING BOTH KOREAS TO UN SIMILAR TO GERMANY CASE. FINALLY, AS FOR SMALLER ISSUES OF CONCERN SUCH AS PUERTO RICO AND GUAM WHERE THERE IS NO OAU CONSENSUS, NIGER WOULD NOT BE ONE TO "SLIP A STICK IN THE US SPOKES" WHEN UNGA ROLLED AROUND.

8. DALLEY NOTED THAT US FOLLOWS HUMAN RIGHTS SITUATION IN NIGER WITH INTEREST AND IS FULLY CONSCIOUS OF NIGER'S GOOD RECORD IN THIS REGARD. FOREMOST IN NIGER'S THINKING, DJERMAKOYE SAID, IS TO GUARANTEE RIGHT TO FREEDOM FROM STARVATION AND ENSURE REAL PROGRESS TOWARD DEVELOPMENT. IT IS NO SECRET, HE CONTINUED, THAT THERE ARE SOME POLITICAL DETAINEES IN NIGER. FOLLOWING RECENT (APRIL 15) RELEASE OF 20, ABOUT 20 POLITICAL DETAINEES REMAIN. ONLY RESTRICTIONS ON THEM, DJERMAKOYE CONTINUED, ARE WITH RESPECT TO PHYSICAL MOBILITY. THE FEW IN DETENTION ARE OTHERWISE WELL TREATED, ENJOY SUCH AMENITIES AS AIR-CONDITIONING, FRENCH CHEESE, AND GOOD RED WINE. THE GON WOULD EVENTUALLY RELEASE REMAINING DETAINEES AS POLITICAL SITUATION REMAINED ON EVEN KEEL.JAMES

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## Message Attributes

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**TAGS:** SHUM, PORG, OCON, NG, (DALLEY, GEORGE), (HOLLOWAY, ANNE), (DJERMAKOYE, MOUMOUNI ADAMOU)  
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